# APPENDIX B

# Revenue Budget 2022/23 – Main Variances

### **Children and Family Services**

# Dedicated Schools Grant

There is a net overspend of £5.9m. The main variances are:

	£000	% of Budget	
DSG High Needs Block (HNB) earmarked fund drawdown	8,882	n/a	
The DSG budget in the original MTFS includes an estimated HNB drawdown of	£8.9m as the	planned in	
year overspend.			
Early Years / Nursery Education Funding	1,026	3%	
The budget was based on the number of hours used to calculate the original 202	•		
income in December 2021. The 2022-23 Early Years DSG income was increase	-		
to allow for the Spring Term 2022 census. The hours paid to Providers for 2022-			
the budget, leading to a net £1.0m overspend. However the 2022-23 Early Years			
retrospectively adjusted in 2023-24 to allow for the hours paid in Spring 2023, ar			
adjustment will partially clear the £1.0m deficit accounted for in 2022-23, but still	leave a delic	11 OI £0.4M.	
Schools Growth / Budget Allocations	-1,764	-57%	
This funding has been earmarked to help meet the revenue costs associated with			
for meeting the costs of some funding protection for schools with falling rolls as a			
change in other schools. The underspend will be transferred to the DSG earmar	-	-	
growth in future years.			
Special Educational Needs	-2,065	-2%	
The SEND Capital Programme is developing new resource bases with the aim o	f reducing the	e reliance on	
expensive independent sector places. The increase in demand however has res	ulted in these	places	
being filled with new demand as opposed to having the desired impact on existin	-		
Additionally, approximately 100 extra Early Years specialist places were identifie			
September 2022. These were not budgeted for and have resulted in an overspe	nd in the Spe	cial School	
budget.	<b>`</b>	05.41	
Meanwhile a significant number of places in the C&I (Communication & Interaction	,		
(Social, Emotional and Mental Health needs) units created over the last few year particular area reports a £2.2m underspend against budget.	is sui remain	empty - this	
Costs per student in Independent Specialist Provisions (ISP) continue to rise. T	hie hae roeult	ad in an	
overspend in the ISP budget.		su in an	
Decisions to agree placements in increasingly expensive ISPs whilst the Counci	l's own bases	are	
underoccupied will have a substantial impact on the deficit position.			
·			
Education - Medical Grounds	-104	-19%	
This is due to increased recoupment and vacant posts in year.			
Early Years SEN Inclusion	-97	-8%	
Staff turnover and vacancy management controls are the main contributing factors to this underspend.			
Other variances	5	n/a	
TOTAL	5,883	n/a	
	2,230		

The Local authority budget has a net overspend by £3.1m (3.3%). The main variances are:

	£000	% of Budget	
Children's Social Care Placements	1,859	<u>4%</u>	
The overall Looked After Children (LAC) numbers for Leicestershire for 2022/23 have decreased by 2.3% to 680 LAC at March 2023. However in terms of the placement mix - the most costly provision types such as external residential and independent 16 plus provision, combined have both increased slightly in numbers vs budgeted position, but also the average unit cost of both have increased vs budgeted unit cost. For example – at March 2023 average social care external residential cost was £4,725 per week (5% increase on budgeted unit cost). Independent 16 plus external provision also increased, with average unit of the cohort active at March 2023 circa £1,420 per week (18% increase on budgeted unit cost). Such increases in unit cost were driven largely due to a significant increase in Quarter 4 of 2021/22 of complex needs placements for older children, with some requiring higher levels of care/support and resulting in higher cost residential/16 plus provision, and subsequently resulted in an overspend this financial year.			
SEN Service Budget	501	27%	
Increased service demand and complexity has resulted in the need for additiona ensure demand can be managed in the most efficient and effective manner.	I service reso	urce to	
Children's Asylum Seekers Budget	448	27%	
National Transfer scheme, as well as spontaneous arrivals, but more recently th scheme where requests to accommodate people placed in Asylum Dispersal Ho made, and whilst they have been deemed adults by the Home Office, subsequer and creates an additional pressure for the service to manage which is not fully full in asylum claim processes mean that the Council is often accommodating young the Home Office funding drops significantly at 18 but the costs do not.	itels in Leices ntly claim to b unded. In add	ershire are e children, ition, delays	
Children's Social Care - Section 17/23 (Children in Need) Budget	426	104%	
Increase in demand for support, impacted also by cost of living pressures. Section 1989 imposes a general duty on local authorities to safeguard and promote the veneed" in their area. To fulfil this duty, Section17 gives local authorities the power including accommodation and financial subsistence to families with "children in resection 17 can be used to support the family as a whole and to promote the upb the family unit. Support under section 17 is accessed via an assessment, and for supporting a child whose family does not have adequate accommodation or suff their essential living needs. Such support is seen to be a preventative measure to escalation of support and costs. Increase in such needs and demands have rise recently by the current and on-going cost of living pressures. Further work has b internally to try understand such pressures and will support future analysis and it financial impact on the MTFS	welfare of "chine to provide sume ringing of the r the majority icient income to prevent furt en post Covid een commiss	ldren in pport, wer under child within of cases is to meet her and more oned	
Children's Social Care Staffing/Workforce Pressures -Social Care Fieldwork teams	400	3%	
The majority of this overspend is due to staffing pressures. Nationally there is a social worker staff, and has recently been acknowledged through further work in nationally in applicants to undertake social work training. Further research is shot staff do not remain in front line work on average for more than 8 years. There is staff moving to agency work for inflated rates of pay. All of these factors and issu within Leicestershire too. Despite positive recruitment and retention activities, su number of staff undertaking the Apprenticeship Social Worker course, and Leice premia payments to try to ensure average pay is more in line for similar posts ac challenging market which still continues to see supply of social workers being lin some nearby LA's continuing to pay more, have resulted in continued pressures care service budgets in Leicestershire, and subsequently contributing to the over	dicating a 6% owing qualified also a growing ues are very p ich as increas estershire ma ross the regio nited and age and challeng	reduction I social work g number of revalent ing the king market n, the ncies and	

Virtual School (Education Children in Care)	-329	-55%
Combination of staff turnover and reduced take up of Pupil Premium Plus allo	cations direct by	/ schools
based on need.	-	
Departmental Efficiencies / Vacancy Control Management	-247	n/a
Linked to the requirement for the department to achieve departmental efficience offset some in-year budget pressures in areas of the department led to a of re The output of this work has delivered some one-off in year efficiencies, and bu including delaying recruitment to non essential posts where appropriate. Furth undertaken to explore the feasibility of this work and its scope to deliver on-go efficiencies.	view non statuto idget opportunit ner work is bein	ory services . ies, which g
Other variances	69	n/a
TOTAL	3,127	n/a

### Adults & Communities

The Department has a net overspend of £3.1m (1.7%). The main variances are:

	£000	% of Budget
Residential Care and Nursing	6,597	9%
The net overspend comprises: a)An overspend of £7.2m on residential and nursing expenditure. This is made u •An increase in the average cost per service user due to higher cost of placemen adults) and continuation of the high numbers of short term service users than the (£5.4m). users not moving to supported living (£1.5m) •Transitions costs of £0.3m for service users transitioning from children's service b)An underspend of £0.4m for shared lives residential costs due to lower numbe c)Residential Income was £0.2m higher than budgeted.	nts (particularly e pre-COVID le es.	y for older evels •Service
Homecare	6,553	19%
The overspend is mainly due to the additional arrears payments from 2021/22 of increase in service users and average hours (£3.7m). New intensive packages of care have recently been introduced which are funded from the ASC Discharge G additional payments made to providers for staff winter retention bonuses (£1.5m offset with income shown against the line for grant funding. There have been an users per week over the year at an average weekly cost per service user of £298 cost for 2021/22 was around £260 and the average number of service users was The increase in home care is to some extent offset by the falling numbers of per service to the period.	of wrap-around Grant ( £620k) ) both of these average of 2,4 5. The average s in the region	and night and are fully 490 service weekly of 2,250.
Better Care Fund (Balance) / Other NHS Income	1,810	7%
An expected £6m income was budgeted for from the NHS for additional costs re is a £2.5m shortfall in this income and £200k impact of Covid Grants. Discussion NHS on how they may increase their support and review practices for 2023/24. 7 £0.9m additional BCF income.	ns are continui	ng with the
Supported Living Commissioned Services	739	2%
Underlying overspend of £261k. Gained a total of 41 service users over the cour average package cost of £1,325. Currently averaging over 456 service users at a manual invoices and prior year arrears. Recently from December 2022, there is costs from 13 more high needs packages being commissioned adding £28k per	£608k per wee a sharp rise in	ek plus n weekly

Overspend from increasing Band C and Band D commissioning for Learning Disability Working Age           Adults from moving service users from Inhouse CLC to looking the Cabinet           decision to close inhouse CLC bases. This overspend is offset by an Inhouse CLC underspend. Currently           acre Pathway - Mental health and Safeguarding         523         69           Forecast overspend on work associated with DOL's (Deprivation of Liberty orders) £700k offset by staffing vacancies.         614         621         n/A           Other Social care support that relates to the new floating support contract for Mental Health clients and the kennel contract.         -3,041         122         n/A           Ordinal income from the LD Pool (20,5m) reflecting increased numbers of learning disabilities service users with a supported living package for whom Health make a contribution. This has been offset to a large extent by reduced income from the LD Pool for residential placements.         -Shared Care funding which commerced lowards the end of 202 /122 has resulted in an additional £0.5m of income.           - The balance of the over recovery £0.5m is due to temporary health condition funding (for home care packages) which had stopped over the pandemic (hespital discharges instead were funded from the D2A funding stream) and has now been reinstead.         -0.6000, fearing an exp position of £1.4m. In addition of 15.6m on over recovery 0.5 fins to income is required of £400k, leaving a net position of £1.7m. In addition of the over recovery of income is that more service users are being commissioned Non-Residential services.         -2.584         n/A           ADeor Supported L	Community Life Choices (CLC) Commissioned Services		
Adults from moving service users from inhouse CLC to Independent sector CLC following the Cabinet decision to close inhouse CLC bases. This overspend is offset by an inhouse CLC underspend. Currently averaging over 610 service users at £137k spend per week.       523       89         Care Pathway - Mental health and Safeguarding       523       89         Forecast overspend on work associated with DOL's (Deprivation of Liberty orders) £700k forfset by staffing vacancies.       482       n/h         Other Support       482       n/h         Chemonity Income       -3,041       -122         - Additional income from the LD Pool (£0.5m) reflecting increased numbers of learning disabilities service users with a supported living cases have generated an additional £0.5m       increase and the service users and the service users with a supported living cases have generated an additional £0.5m of income across all service areas, this income had not been built into the budget.       Not D Pool Supported Living cases have generated an additional £0.5m of income across all service areas, this income had not been built into the budget.       The balance of the over recovery £0.5m is due to temporary health condition funding (for home care package) which had stopped over the pandemic (hospital discharges instead were funded from the D2A funding stream) and has now been reinstated.       22,574       M         Underlying dilexiton to the bad debt provision is required of £400k, leaving a net position of £17 6m. The main reason for the over recovery of income is that more service.       Septemde       2,578       M         The Government tamounced a Discharge			8%
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of income across all service areas, this income had not been built into the budget. - Non LD Pool Supported Living cases have generated an additional £0.5m of income. - The balance of the over recovery £0.5m is due to temporary health condition funding (for home care packages) which had stopped over the pandemic (hospital discharges instead were funded from the D2A funding stream) and has now been reinstated. Underlying client income position is £18m against a budget of £16.6m, an over recovery of £1.4m. In addition to this, a net contribution to the bad debt provision is required of £400k, leaving a net position of £17.6m. The main reason for the over recovery of income is that more service users are being commissioned Non-Residential services compared with Residential services. <b>ASC Discharge Grant</b> -2,584 n/A The Government announced a Discharge Grant for Adult Social Care in November 2022 and a plan was developed with the Integrated Care Board. This is the income which is related to additional costs incurred in Homecare related to supporting earlier discharge from hospital. <b>Direct Payments</b> -2,578 -69 There has been a 6% decrease in service user numbers and 12% increase in costs, with a net underspend of £1m (offset by the increasing numbers taking a managed Homecare service - separate budget. The forecast is based on an average 1,957 service users with an average cost of £420 per week. <b>Community Life Choices (CLC) / Day Services Team</b> -1,941 -719 Underspend from closure of CLC bases following lockdown and the vacancies that are being held. <b>Care Pathway - Learning Disability and Autism</b> -566 -1449 Underspend from vacancies that are in the process of being recruited to. <b>Care Pathway - Learning Disability and Autism</b> -3464 -259 Underspend from vacancies that are in the process of being recruited to. <b>Care Pathway - Access and Also reduction</b> in CLC day services in co-located short break locations resulting in a reduction in staffing expenditure. <b>Care Pathway - Access and Also red</b>	large extent by reduced income from the LD Pool for residential placements.		
<ul> <li>Non LD Pool Supported Living cases have generated an additional £0.5m of income.</li> <li>The balance of the over recovery £0.5m is due to temporary health condition funding (for home care packages) which had stopped over the pandemic (hospital discharges instead were funded from the D2A funding stream) and has now been reinstated.</li> <li>Underlying client income position is £18m against a budget of £16.6m, an over recovery of £1.4m. In addition to this, a net contribution to the bad debt provision is required of £400K, leaving a net position of £17.5m. The main reason for the over recovery of income is that more service users are being commissioned Non-Residential services compared with Residential services.</li> <li>ASC Discharge Grant</li></ul>	- Shared Care funding which commenced towards the end of 2021/22 has resu	Ilted in an additior	nal £0.5m
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Communities and Wellbeing	-137	-2%
Underspend mainly due to staff vacancies.		
Community Life Choices (CLC) -Shared Lives Commissioned Services	-134	-25%
Reduction in the number of CLC placements made with the available shared live	es carers.	
Strategic Commissioning - Managers	-107	35%
Underspend from vacancies that are being held.		
Other variances (under £100k)	-333	n/a
TOTAL	3,124	1%

### Public Health

The Department has a balanced position. The main variances are:

	£000	% of Budget
Public Health Leadership	1,503	n/a
Variance is due to a transfer from reserve not required, +£3.8m, retained grant i	income used a	across the
remainder of PH -£2.1m, underspend on staffing -£155k, overspend on running additional income -£54k.	costs +£44k	and
Substance Misuse	111	3%
Variance is due to an overspend on Residential Rehab places +£43k, incorrect p and additional payments to Turning Point +£54k.	orior year estir	nates +£13k
0-19 Children's Public Health	-695	-8%
Following an unsuccessful tender for Teen Health, the provision was brought in	house. The ur	nderspend is
due to the delay in recruiting the in-house team -£356k, reduced spend on the C		
management fund (COMF) -£527k offset by the requirement not to draw down fu	unding from re	serve
Programme Delivery	-440	-33%
Variance is due to a significant underspend on running costs -£140k and reduce £300k.	ed spend on C	OMF -
Health Protection	-117	-18%
The variance is due to an underspend on COMF -£96k and an underspend on r	unning costs -	£21k.
First Contact Plus	-92	-12%
Variance is due to an overspend on COMF +£49k, reduced spend on the Practic	cal Support gr	ant -£233k
offset by the requirement not to draw down funding from reserve +£77k and a m staffing +£15k.	inor overspen	d on core
Mental Health	-90	-39%
The variance is due to an underspend on running costs -£113k, reduced spend	on COMF -£6	k, offset by
the requirement not to draw down funding from reserve +£29k.		
Local Area Co-ordination	-67	-4%
Variance is due to reduced spend on COMF -£17k and reduced spend on the P	ractical Suppo	ort grant -
£61k offset by an overspend on running costs +£11k.		
Other variances (under £50k)	-113	n/a
TOTAL	0	n/a

# Environment and Transport

The Department has a net underspend of £1.8m (2.0%). The main variances are:

	£000	% of Budget		
SEN - External	2,202	14%		
Overspend of £2.2m arising for the following reasons: - £710k non-achievement of MTFS saving in 2022/23. This is due to the non-implementation the 'should cost' method of procurement for SEN taxi transport in summer 2022 following a delay in receiving autumn				
term applications from the Children and Family Services department. Staff turnor delayed updates to the 'should cost' model to reflect fuel price rises and increasi Transport market conditions have changed significantly since the original 'should undertaken resulting in reduced ability for LCC to influence market prices. Achie will therefore need to be reviewed. - £460k cost increases higher than inflation - £80k under reserve from 21/22 leading to higher costs in 22/23 - £950k due to market pressures on SEN transport including a high number open	ng driver / esc d cost' model v vability of thes	ort costs. vork was e savings		
honour contracts at agreed price levels resulting in contracts being handed back In addition to this procurement of transport in the 22/23 academic year has not b value for money level due to delays in receiving transport applications. This has many cases. Reviews of transport provision for 2023-24 academic year will seek to rationalise	and even hig een made at t led to spot pu	her prices. he optimal rchasing in		
and work to place high cost contracts onto Fleet continues.				
Social Care Transport - External	1,799	77%		
£1.8m overspend arising from an increase in taxis being commissioned for Social increase is partly due to the reduction in the number of Fleet routes being operatorivers and a greater demand for solo transport as a result of the Covid pandem ASC taxis is partially offset by an underspend on Passenger Fleet transport (see A full review of all social care transport is currently underway to ensure that pass transported in the most cost effective way and that fleet capacity is being fully ut beginning to achieve savings (£72k achieved in 22/23), but the full year effect way	ted due to una ic. The oversp below). sengers are be ilised. This rev	vailability of end on eing riew is		
Mainstream School Transport	1,059	31%		
Overspend due to higher costs and market conditions. Contract prices have rise prices following the hand-back of eleven contracts. Retendering of these contract higher costs. In addition, there are a greater number of children travelling to scho going to their nearest school. This is a national trend. Operators are struggling to recruit drivers leading to reduced bus capacities. A h	cts has led to o ool by taxi as t	considerably hey are not		
have therefore had to be used in some cases.				
Treatment & Contracts	893	10%		
Overspend is a result of more tonnages being sent to energy for waste sites.				
Recycling & Household Waste46511%Overspend due to increased costs of repair and maintenance for fleet at RHWS sites along with increased use of hire vehicles and increased energy costs. Costs for waste market premia has also contributed to the overspend.11%				
Fleet Services	230	n/a		
Overspend partly due to non-achievement of £100k MTFS saving following a delay implementing a new contract for parts that is expected to achieve savings. This contract has now been agreed and implemented and the required savings are expected to arise in 2023/24. The remaining £126k of the overspend is due to extremely high inflation levels for parts in 2022/23. Further analysis of part spending to be undertaken in 2023/24.				
Reactive Maintenance	193	9%		
Overspend as a result of the increasing need to respond to issues on the highwa for maintenance gangs, out of hour responses and road markings with the latter funding.	•			
Environmental Maintenance	170	4%		
Overspends to meet the network requirements on cutting back vegetation for sa policy requirements for gulley emptying slightly offset by forestry underspends du	•	•		
Road Safety	108	20%		

Overspend due to depletion of the balance of contributions, held in an earmarl	kad rasarva from	n Laicastar
Leicestershire, Rutland Road Safety partnership, that were used towards scho		
the pandemic no surpluses have been contributed from the partnership over the	<b>-</b> ·	
department are looking at options to increase contributions.	ie past iew year	5. THE
Also includes increased maintenance works on Public Rights of Way as a rest	ult of issues rela	tina to
bridges and byways.		
Dry Recycling	-1,695	-69%
Underspend due to income from recyclable materials being significantly higher	r than budgeted.	. This is due
to favourable prices for recyclables. Lower recycling tonnage that expected.		
Highways and Transport Network - Staffing & Admin	-1,270	n/:
Underspend due to additional income (£800k) from section 38 and 278 fees, ir	ncreased capital	income
(£100k) and vacancies across various teams.		
Concessionary Travel	-1,209	-25%
Overall underspend of £1.2m due to policy decision to make concessionary tra	,	ents at
lower than pre-Covid levels in 2022/23, as per guidance from the Department		
Recovery Strategy').		
The forecast underspend is reduced by £57k due to outstanding payments relations and the second s	ating to 2021/22	that have
been made 2022/23.		
Outturn figure also includes underspend of £225k relating to budget unrequire	d to meet annea	als costs in
Landfill	-909	-9º
Lower tonnages due to increased use of energy for waste sites, less use of lar		-57
Highways & Transport - Staffing & Admin	-722	-31%
Underspend as a result of additional income in the form of recharges to capita	l, network data s	sales and
vacancies throughout various teams.		
Passenger Fleet	-591	n/
Underspend largely due to vacant driver and escort posts. Which is partiv offse	et by additional a	agency and
	et by additional a	igency and
overtime costs. Recruitment of drivers is currently very difficult. Fewer Adult Social Care fleet routes have been operated as a result of the driv number of passengers are being transported in taxis following greater demand the pandemic. This has resulted in an underspend for Passenger Fleet but an	ver shortage and d for solo transpo overspend on S	d a higher ort during locial Care
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# TOTAL

### Chief Executive's

The Department has a net underspend of £0.1m (0.7%). The main variances are:

	£000	% of Budget
Coroner's Service	533	44%
The variance is due to the increased UHL costs for post mortems which and significantly higher than expected Leicester City costs not invoiced 2023.		•
Legal Services	158	3%
The overspend is due to an underspend on staffing (-£210k), an unders reduced income and staffing recharge (£171k), additional costs of outso cases (£112k) and other external legal support (£135k).		hildcare
Planning Services	102	17%
A downturn in the economy has resulted in work on developments slow Planning and monitoring fee income is significantly lower as a result.	ing down/not being st	arted.
Freeport	0	n/a
The Freeport costs will initially be funded from LCC reserves (cash flow reimbursed from retained business rates growth generated once Freeporin 2022/23, to be funded from corporate earmarked reserves. (This is in	ort goes live. Expendi	ture of £992k
reimbursed from retained business rates growth generated once Freepo in 2022/23, to be funded from corporate earmarked reserves. (This is in the Council in 2021/22).	ort goes live. Expendi addition to a net £71	ture of £992k 6k funded by
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### **Corporate Resources**

The Department has a net overspend of £1.6m (4.1%). The main variances are:

	£000	% of Budget
Commercial Services	2,902	n/a
The main variance relates to continuing pressures in Commercial Services + $\pounds$ 2. recovery from the pandemic and general inflationary pressures, notably within the sunderway to increase income and reduce costs. Whilst this is expected to del 2023/24 and beyond, the immediate benefits are likely to be limited and still results for 2023/24.	ne catering se iver improvem	rvice. Work ents in

56

-1,846

n/a

5	1	

Investing in Leicestershire Programme	621	-10%
Overall £0.6m adverse to target. Bad debt provision of £0.3m and t	iming of private debt income of	of £0.3m
are the main variances.		
Audit and Insurance	254	11%
Increased insurance premiums, delays to certain income generating insurance and audit income from academy schools.	service activities, and the los	s of
Building Maintenance	136	5%
Overspend due to additional programmed works aimed at reducing	future reactive spend.	
Information & Technology	-770	-6%
Vacancies throughout the service area alongside delays in several I	key procurement exercises.	
Commissioning Support	-293	-24%
A contribution of £283,928 exists on the Household Support Fund c administrative and other overheads incurred across the authority bu centre. A small underspend also exists on the commissioning support	t not charged directly to the H	SF cost
Strategic Property	-278	-11%
Underspend largely due to staff vacancies across multiple Strategic	Property teams.	
Operational Property	-223	-8%
Underspend largely due to staff vacancies within multiple teams.		
Communications and Digital Services	-200	-18%
The underspend has mainly been driven by the continual existence vacancies throughout the service area and additional income from g	<b>-</b> .	with
Strategic Finance and Pensions	-168	-4%
The underspend has predominantly been driven by the existence of vacant posts.	vacancies and timing delays	in filling
Corporate Human Resources	-127	-6%
The underspend has mainly been driven by the existence of vacant	posts.	
EMSS LCC contribution	-123	-6%
Reduction in LCC share of EMSS partner contribution due to a more budgeted.	e favourable outturn position t	han
Unallocated/Projects	-77	-20%
Money set aside for projects and developments that was not require	ed to be spent during 2022/23	8.
Other variances	-29	n/a
TOTAL	1,625	

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